1	of the State of California KATHLEEN B.Y. LAM, State Bar No. 95379 Deputy Attorney General				
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3					
4	San Diego, CA 92101				
5	P.O. Box 85266 San Diego, CA 92186-5266				
6	Telephone: (619) 645-2091				
7	Facsimile: (619) 645-2061				
8	Attorneys for Complainant				
9	BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA				
10					
11					
12	In the Matter of the Accusation Against:	Case No. 2757			
13	RANDALL WOLFORD				
14	2257 Haller Street San Diego, CA 92104	DEFAULT DECISION			
15	Original Pharmacist License No. RPH 40106	AND ORDER			
16	Respondent.	[Gov. Code, §11520]			
17	EDIDDICS OF EACT				
18	FINDINGS OF FACT  1. On or about November 22, 2004, Complainant Patricia F. Harris				
19					
20	("Complainant"), in her official capacity as the Exec				
21	Department of Consumer Affairs, filed Accusation No. 2757 against RANDALL WOLFORD				
22	("Respondent") before the Board of Pharmacy.				
23	2. On or about November 17, 19	995, the Board of Pharmacy ("Board") issued			
24	Pharmacist License No. RPH 40106 to Respondent. The license expires on September 30, 2005,				
25	unless renewed.				
	3. On or about December 9, 2004, Mona S. Sebastian, an employee of the				
26	Department of Justice, served by Certified Mail a copy of the Accusation No. 2757, Statement to				
27	Respondent, Notice of Defense, Request for Discovery, and Government Code sections 11507.5,				
28					

11507.6, and 11507.7 to Respondent's address of record with the Board, which was and is 2257 Haller Street, San Diego, CA 92104. A copy of the Accusation, the related documents, and Declaration of Service are attached as Exhibit A, and are incorporated herein by reference.

- 4. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c).
- 5. On or about December 13, 2004, the U.S. Postal Service delivered Domestic Return Receipt No. 7003 1680 0006 9084 9562 to the Office of the Attorney General. The receipt was signed by Randall J. Wolford on December 10, 2004. A copy of the Domestic Return Receipt is attached to the Declaration of Service By Certified Mail, previously marked as Exhibit A.
  - 6. Business and Professions Code section 118 states, in pertinent part:
- "(b) The suspension, expiration, or forfeiture by operation of law of a license issued by a board in the department, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the written consent of the board, shall not, during any period in which it may be renewed, restored, reissued, or reinstated, deprive the board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the license on any such ground."
  - 7. Government Code section 11506 states, in pertinent part:
- "(c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing."
- 8. Respondent failed to file a Notice of Defense within 15 days after service upon him of the Accusation, and therefore waived his right to a hearing on the merits of Accusation No. 2757.

9. California Government Code section 11520 states, in pertinent part:

"(a) If the respondent either fails to file a notice of defense or to appear at the

hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent."

10. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on Respondent's express admissions by way of default and the evidence before it, contained in Exhibit A, finds that the allegations in Accusation No. 2757 are true.

## **DETERMINATION OF ISSUES**

- 1. Based on the foregoing findings of fact, Respondent RANDALL WOLFORD has subjected his Pharmacist License No. RPH 40106 to discipline.
- 2. A copy of the Accusation and the related documents, Declaration of Service and Domestic Return Receipt are attached.
  - 3. The agency has jurisdiction to adjudicate this case by default.
- 4. The Board of Pharmacy is authorized to revoke Respondent's pharmacist license based upon the following violations alleged in the Accusation:
  - a. Business and Professions Code section 4301(f) commission of an act involving moral turpitude, dishonesty, fraud, deceit, or corruption;
  - b. Business and Professions Code section 4301(k) conviction of a felony involving the use, consumption, or self-administration of any dangerous drug;
  - c. Business and Professions Code section 4301(l) conviction of a crime substantially related to the qualifications, functions, and duties of a pharmacist;
  - d. Business and Professions Code section 4301(j) violation of state statutes;
  - e. Business and Professions Code section 4301(h) selling, dispensing or compounding drugs while under the influence; and
  - f. Business and Professions Code section 490 conviction of a crime substantially related to the qualifications, functions, or duties of a pharmacist.

1	5. The Board's reasonable costs of investigation and prosecution of this case			
2	are \$4585.			
3	<u>ORDER</u>			
4	IT IS SO ORDERED that Pharmacist License No. RPH 40106 heretofore issued			
5	to Respondent RANDALL WOLFORD is revoked.			
6	Pursuant to Government Code section 11520, subdivision (c), Respondent may			
7	serve a written motion requesting that the Decision be vacated and stating the grounds relied on			
8	within seven (7) days after service of the Decision on Respondent. The agency in its discretion			
9	may vacate the Decision and grant a hearing on a showing of good cause, as defined in the			
10	statute.			
11	This Decision shall become effective on <u>March 13, 2005</u>			
12	It is so ORDERED <u>February 11, 2005</u>			
13	BOARD OF PHARMACY			
14	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA			
15				
16	80047830.wpd By			
17	DOJ docket number:SD2004800135 STANLEY W. GOLDENBERG Board President			
18	Attachments:			
19	Exhibit A: Accusation No.2757, Related Documents, Declaration of Service and Domestic			
20	Return Receipt			
21				
22				
23				
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2.8	II			

# Exhibit A

Accusation No. 2757, Related Documents, Declaration of Service and Domestic Return Receipt

1 2	BILL LOCKYER, Attorney General of the State of California KATHLEEN B.Y. LAM, State Bar No. 95379 Deputy Attorney General			
3 4	California Department of Justice 110 West "A" Street, Suite 1100 San Diego, CA 92101			
5 6 7	P.O. Box 85266 San Diego, CA 92186-5266 Telephone: (619) 645-2091 Facsimile: (619) 645-2061			
8	Attorneys for Complainant	<b>PETE</b>		
9	BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA			
11		L G N 055		
12	In the Matter of the Accusation Against:	Case No. 2757		
13	RANDALL WOLFORD 2257 Haller Street	ACCUSATION		
14	San Diego, CA 92104 Original Pharmacist License No. RPH 40106			
15	Respondent.			
16				
17	Complainant Patricia F. Harris ("Complainant") alleges:			
18	PARTIES			
19	Complainant brings this Acc	cusation solely in her official capacity as the		
20	Executive Officer of the Board of Pharmacy, Depart	tment of Consumer Affairs.		
21	2. On or about November 17, 19	995, the Board of Pharmacy issued Original		
22	Pharmacist License Number RPH 40106 to RANDALL WOLFORD ("Respondent"). At all			
23	times relevant to this case, the license was in full force and effect, and will expire on November			
<ul><li>24</li><li>25</li></ul>	1, 2004, unless renewed. <sup>1</sup>			
26				
27	1. On March 25, 2004, Respondent stipulated to	that he will not practice as a pharmacist until		
28	the administrative matter relating to San Diego Cou People of the State of California v. Randall Wolford	inty Superior Court Case No. CD179018,		

"(d) The board may initiate disciplinary proceedings to revoke or suspend any

probationary certificate of licensure for any violation of the terms and conditions of probation.

Upon satisfactory completion of probation, the board shall convert the probationary certificate to a regular certificate, free of conditions.

"(e) The proceedings under this article shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the Government Code, and the board shall have all the powers granted therein. The action shall be final, except that the propriety of the action is subject to review by the superior court pursuant to Section 1094.5 of the Code of Civil Procedure."

# 5. Section 4301 of the Code states in part:

"The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been procured by fraud or misrepresentation or issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the following:

"(f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.

"

"(h) The administering to oneself, of any controlled substance, or the use of any dangerous drug or of alcoholic beverages to the extent or in a manner as to be dangerous or injurious to oneself, to a person holding a license under this chapter, or to any other person or to the public, or to the extent that the use impairs the ability of the person to conduct with safety to the public the practice authorized by the license.

- "(j) The violation of any of the statutes of this state or of the United States regulating controlled substances and dangerous drugs.
- "(k) The conviction of more than one misdemeanor or any felony involving the use, consumption, or self-administration of any dangerous drug or alcoholic beverage, or any

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combination of those substances.

"(1) The conviction of a crime substantially related to the qualifications, functions, and duties of a licensee under this chapter. The record of conviction of a violation of Chapter 13 (commencing with Section 801) of Title 21 of the United States Code regulating controlled substances or of a violation of the statutes of this state regulating controlled substances or dangerous drugs shall be conclusive evidence of unprofessional conduct. In all other cases, the record of conviction shall be conclusive evidence only of the fact that the conviction occurred. The board may inquire into the circumstances surrounding the commission of the crime, in order to fix the degree of discipline or, in the case of a conviction not involving controlled substances or dangerous drugs, to determine if the conviction is of an offense substantially related to the qualifications, functions, and duties of a licensee under this chapter. A plea or verdict of guilty or a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning of this provision. The board may take action when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under Section 1203.4 of the Penal Code allowing the person to withdraw his or her plea of guilty and to enter a plea of not guilty, or setting aside the verdict of guilty, or dismissing the accusation, information, or indictment.

#### 6. Section 4327 of the Code states:

"Any person who, while on duty, dispenses or compounds any drug while under the influence of any dangerous drug or alcoholic beverages shall be guilty of a misdemeanor."

## 7. Section 4022 of the Code states:

"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use, except veterinary drugs that are labeled as such, and includes the following:

- "(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.
- "(b) Any device that bears the statement: "Caution: federal law restricts this device to sale by or on the order of a \_\_\_\_\_\_," "Rx only," or words of similar import, the

blank to be filled in with the designation of the practitioner licensed to use or order use of the device.

"(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006."

#### 8. Section 4060 of the Code states:

"No person shall possess any controlled substance, except that furnished to a person upon the prescription of a physician, dentist, podiatrist, or veterinarian, or furnished pursuant to a drug order issued by a certified nurse-midwife pursuant to Section 2746.51, a nurse practitioner pursuant to Section 2836.1, or a physician assistant pursuant to Section 3502.1. This section shall not apply to the possession of any controlled substance by a manufacturer, wholesaler, pharmacy, physician, podiatrist, dentist, veterinarian, certified nurse-midwife, nurse practitioner, or physician assistant, when in stock in containers correctly labeled with the name and address of the supplier or producer.

"Nothing in this section authorizes a certified nurse-midwife, a nurse practitioner, or a physician assistant to order his or her own stock of dangerous drugs and devices."

## 9. Section 490 of the Code states:

"A board may suspend or revoke a license on the ground that the licensee has been convicted of a crime, if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued. A conviction within the meaning of this section means a plea or verdict of guilty or a conviction following a plea of nolo contendere. Any action which a board is permitted to take following the establishment of a conviction may be taken when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal, or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code."

10. Section 118, subdivision (b), of the Code provides that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated.

- 11. Section 125.3 of the Code states, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.
  - 12. California Code of Regulations, title 16, section 1770, states:

"For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by his license or registration in a manner consistent with the public health, safety, or welfare."

#### DRUGS

13. "Hydrocodone" is a Schedule III controlled substance pursuant to Health and Safety Code section 11056(e)(4) and a dangerous drug pursuant to Business and Professions Code section 4022(c). "Lortab elixir," "Tussionex Syrup," and "Hycodan Syrup" are brand names for "Hydrocodone."

### FIRST CAUSE FOR DISCIPLINE

(Conviction of Crime)

- 14. Respondent is subject to disciplinary action under sections 4301(f), 4301(k), 4301(l), and 490, in that on or about February 17, 2004, Respondent was convicted by his plea of guilty to a violation of Health and Safety Code section 11173(a), (Ct. 1, obtaining a prescription by fraud or deceit, a felony), in *People of the State of California* v. *Randall Wolford*, San Diego County Superior Court Case No. CD 179018. Counts 2 through 6-violations of Health and Safety Code section 11173(a) were dismissed with a *Harvey* waiver. This conviction was substantially related to the qualifications, functions, or duties of Respondent's profession as a pharmacist. The circumstances are as follows:
- a. On or about August 11, 2003, Respondent, a pharmacist at Kaiser Permanente's Zion Avenue Pharmacy in San Diego, California, was observed by video

surveillance illegally taking Hydrocodone/Homatropine Elixirent from a pharmacy storeroom. 1 2 b. On March 25, 2004, Respondent was placed on three (3) years formal probation, and sentenced to 180 days in custody. The Court ordered that Respondent could serve 3 4 the 180 days in a residential treatment program. SECOND CAUSE FOR DISCIPLINE 5 (Violation of Statutes) 6 7 15. Respondent is subject to disciplinary action under section 4301(j) in that on or about August 11, 2003, he violated California and federal statutes regulating controlled 8 substances and dangerous drugs, as more particularly described in paragraph14, above. 9 THIRD CAUSE FOR DISCIPLINE 10 (Selling, Dispensing or Compounding Drugs While Under the Influence) 11 16. Respondent is subject to disciplinary action under sections 4301(h) and 12 4327 of the Code in that between on or about November 1, 2001, until on or about August 28, 13 2003, Respondent, while on duty as a pharmacist at Kaiser Permanente's Zion Avenue 14 Pharmacy, sold, dispensed, or compounded drugs while under the influence of Hydrocodone, a 15 16 dangerous drug. 17 /// 18 /// 19 /// 20 /// 21 /// 22 /// 23 /// 24 /// 25 /// 26 /// 27 28 ///

## **PRAYER**

	WHEREFORE, Complainant requests that a hearing be held on the matters he	erein
alleged, a	and that following the hearing, the Board of Pharmacy issue a decision:	

- Revoking or suspending Original Pharmacist License Number
   RPH 40106, issued to RANDALL WOLFORD;
- 2. Ordering RANDALL WOLFORD to pay the Board of Pharmacy the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and
  - 3. Taking such other and further action as deemed necessary and proper.

DATED: 11/22/04

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Board of Pharmacy Department of Consumer Affairs State of California

Complainant